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Our ref: MH/OG/SSEPD

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Sent by email only.



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Dear James

#### **Response to: Consultation on SSEPD's Competition Notice**

GTC operates the BUUK licensed electricity distribution businesses of The Electricity Network Company Limited (ENC) and Independent Power Networks Limited (IPNL). Both of these licensee businesses operate as independent distributors (IDNOs) providing and operating last mile networks which in turn connect to DNO distribution systems. Therefore, we witness on a daily basis the behaviours, systems and processes of all the incumbent distributors across Great Britain in the offering of competition in connections.

Over the last 7 years DNO progress on improving competition in connections progress has been slow. We have met with all of the DNOs on many occasions during that time, setting out the type of behaviours and actions that are required to facilitate a competitive market in connections. We acknowledge that some DNOs have "upped" their game to facilitate arrangements for competition in connections with one or two DNO groups being much more proactive than others. Our experience is that despite the promises and assurances given by DNOs in meetings with us are still to translate into tangible actions. Therefore, we still see significant scope for improvement.

In providing responses to Ofgem consultations on DNO submissions we refer to the presentation delivered to DNOs at Ofgem in July 2011 by the Competitive Networks Association (CNA). This highlighted the actions that DNOs needed to take to facilitate competition in connections. In doing this the CNA compared and contrasted process differences for competition in electricity connections with those in place for gas, which is considered by the majority of operators in the competitive market as best practice borne out of significant pressure by Ofgas and latterly Ofgem. The key differences were illustrated in a check list which is reproduced in Annex 1. At the presentation we indicated that in responding to any competition test we would use this checklist as part of the competition test. As you can see from our assessment SSEPD still have work to do but we are pleased to see the added commitment they have put in over the last twelve months. If they sustain this push then we believe they can be one of the best performing DNOs in the Competition

market. Our major concern is that as competition ramps up in the SSEPD DSA's that they do not have the necessary IT infrastructure and resources to manage the process.

SSEPD have shown a marked change over the last two years and we are pleased to see the way they have relaxed their position and appear to be fully behind opening up their market. If they can encourage competitors to enter their market GTC believe that the penetration will be in line with the rest of the UK market. One of the key parts to opening competition further is SSEPD allowing all competitors unfettered access to their network information and be able to deliver a service to our customers without any hindrance. SSEPD's auditing regime has significantly changed over the years and is now one of the best performers. However we question the need for detailed auditing where work is undertaken by a suitably accredited agents acting as ICPs. We see this as an issue across the UK where DNOs do not undertake auditing or checks when the same agent acts as a subcontractor to the DNO. Such auditing arrangements impose undue costs on competitors and time delays for customers.

Another area where significant work is still required by all DNOs is the development of systems and processes to enable accredited third parties to undertake their own assessment and design of connections. This is a critical aspect of facilitating the process for competition. We note that DNOs are keen to promote assessment and design charges. Such charges should only be permitted if and when the activity becomes contestable.

Yours sincerely

Mike Harding **Head of Regulation GTC** 

Annex 1

Table showing SSEPD's progress against targets

Process Area	Gas	DNO Market	SSEPD
ICP in control of meeting delivery to customers throughout connections process	✓	x	Partial
Design process managed by the IGT/IDNO	✓	X	Partial
No onerous application process	✓	X	Partial
Process removes need for onerous inspection regimes	<b>√</b>	x	<b>✓</b>
Self connection process in place	✓	Partial	Partial
Behaviour of Upstream Operator doesn't cause loss of work	<b>√</b>	x	x
No additional boundary constraints imposed by upstream operator	✓	Partial	<b>✓</b>
Legal/commercial issues agreed and in place	<b>√</b>	Partial	✓
Agreed Industry wide arrangements (formal agreements)	<b>√</b>	Partial	✓
Emergency Response Agreements in place across the UK	✓	Partial	Partial

Partial indicates where we have seen significant improvements over the last few years but we are still working with the DNO to refine the process.

### Table of the RMS's that are relevant to GTC.

RMS	SEPD	SHEPD
1. Metered high voltage work (HV)	$\boxtimes$	$\boxtimes$
2. Metered HV and Extra High Voltage (EHV) work	$\boxtimes$	$\boxtimes$
3. Metered EHV and above work	$\boxtimes$	$\boxtimes$
4. Distributed Generation (DG) HV and EHV voltage		
5. Unmetered local authority (LA) work		
6. Unmetered PFI work		
7. Unmetered Other		

## **Chapter Two**

Question	RMS(s)		DSA(s)		Response
<b>One:</b> Are customers aware that competitive alternatives	Metered HV	$\boxtimes$	SEPD		
exist?	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$	
	Metered EHV & above	$\boxtimes$			SSEPD's website has always been a difficult one to
	DG HV/EHV				navigate around and find information about competition.  We are pleased to see that they have recognised this
	Unmetered (LA)				and are actively engaged in making it easier to find the required information.
	Unmetered PFI				To this extent we do not think that all customers are aware of competition and more work is required in this
	Unmetered (Other)				area.

Question	RMS(s)	DSA(s)	Response
<b>Two:</b> Do customers have effective choice (ie are	Metered HV	SEPD	
customers easily able to seek alternative quotations)? from	Metered HV/EHV	SHEPD	
competitive alternatives?	Metered EHV & above		
	DG HV/EHV		SSEPD have put a lot of work into the convertible
	Unmetered (LA)		quotation which is a useful tool for competitors to use and explain to customers that they can convert to them.
	Unmetered PFI		Our concern is that at this stage the customer will have already made their decision so it may be too late in the
	Unmetered (Other)		process for the customer to change. The fact that the RMS's are still dominated by SSEPD shows that customers do not see effective choice at the moment.
Three: Does SSEPD take appropriate measures to	Metered HV	SEPD	
ensure that customers are aware of the competitive	Metered HV/EHV	SHEPD	
alternatives available to them?	Metered EHV & above		SSEPD are working very hard to ensure that customers are aware of competition. This is very refreshing as we
	DG HV/EHV		believe that SSEPD have now understood the benefits of competition and want to see it thrive in their DSAs.
	Unmetered (LA)		compedition and want to see it tillive in their DSAS.
	Unmetered PFI		

Question	RMS(s)		DSA(s)		Response
	Unmetered (Other)				
<b>Four:</b> Are quotations provided by SSEPD clear and	Metered HV		SEPD		
transparent? Do they enable customers to make informed	Metered HV/EHV		SHEPD		
decisions of whether to accept or reject a quote?	Metered EHV & above				
	DG HV/EHV				The quotations sent to customers appear to be clear
	Unmetered (LA)			deliver their project. We do not see the I	and help customers make decisions on who to use to deliver their project. We do not see the breakdown to
	Unmetered PFI				the same level as other DNOs so some information is not as transparent as the leading DNOs.
	Unmetered (Other)				
<b>Five:</b> Have customers benefitted from competition?	Metered HV	$\boxtimes$	SEPD	$\boxtimes$	As yet we do not believe that customers have fully
Have they seen improvements in SSEPD's price or service	Metered HV/EHV	$\boxtimes$	SHEPD		benefitted from competition in the DSAs. Historically SSEPD have made it difficult for competitors to operate
quality, or have they been able to source a superior service or	Metered EHV & above				and so there has not been the market penetration that other DNOs have seen. We believe that now SSEPD are
better price from SSEPD's competitors?	DG HV/EHV				relaxing the way they operate customers will benefit from competition in the future.

Question	RMS(s)	DSA(s)	Response
	Unmetered (LA)		
	Unmetered PFI		
	Unmetered (Other)		

# **Chapter Three**

Question	RMS(S)		DSA(	S)	Response
One: Does the level of competitive activity in the	Metered HV		SEPD		•
RMSs show that there is the potential for further	Metered HV/EHV		SHEPD		
competition to develop?	Metered EHV & above				
	DG HV/EHV				We believe that there is scope for competition to
	Unmetered (LA)				develop in their DSAs. This will be achieved as SSEPD further open up their systems to competitors to
	Unmetered PFI				operate unfettered.
	Unmetered (Other)				
<b>Two:</b> Consider the organisational structure of	Metered HV	$\boxtimes$	SEPD	$\boxtimes$	
SSEPD's business and its	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$	

Question	RMS(S)	DSA(S)	Response
procedures and processes –  (a) how do they compare to those you encounter elsewhere in the gas and electricity markets or other industries? Do they reflect best practice?	Metered EHV & above DG HV/EHV [ Unmetered (LA) [ Unmetered PFI [ Unmetered (Other)		SSEPD do not reflect best practice yet. They are moving quickly to catch the rest of the market up and we feel that they will overtake most if not all in the future. Our concern is that they are still a small team and as competition picks up, in the way that the surrounding DNOs have seen, they could become swamped and lead to delivery failures. This is something that we are talking to SSEPD about so that they can prepare themselves.
(b) do they enable competitors to compete with the timescales for connection (from quote to energisation) offered by SSEPD? Or do they offer SSEPD any inherent advantage over its competitors or prevent existing competitors from competing with them effectively?			It is still not possible to compete to the same timescale as SSEPD. It has significantly improved and the advent of self-connect and self-assessment of points of connection are assisting in this. Like all aspects of the connection work it is far better for the ICP/IDNO to be in full control of the process. The legal process works like this now and has significantly improved the customer service GTC can offer by allowing us to be in control of the timescale.  We will continue to work with SSEPD to improve the timescale to deliver our customer's projects.
(c) do they assist, obstruct or delay connections providers entering the RMSs?			In the past SSEPD have been difficult to deal with to enter their market. We are pleased to see that this has changed significantly over the last few years and in the future we can see even more barriers to competition being removed. There appears to have been a

Question	RMS(S)		DSA(	S)	Response
					significant shift in direction and we are pleased to see
					SSEPD improve so much.
Three: Are the non-	Metered HV	$\boxtimes$	SEPD		
contestable charges levied by					
SSEPD for statutory connections in the RMSs	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$	
consistent with those levied	Metered EHV &	$\boxtimes$			
for competitive quotations?	above				
Are they easily comparable with competitive quotations?	DG HV/EHV				We do not see the charges levied by SSEPD as a barrier to competition. We would like to see more of
Do the differences in charges between a point of	Unmetered (LA)				the process to connect becoming contestable and will continue to work with SSEPD to open up more of the
connection (POC) quote and	Unmetered PFI				process to competition.
the non-contestable elements					
of an all works quote act as a	Unmetered				
barrier to competition?	(Other)				
		<u> </u>			
<b>Four:</b> What factors are key	Metered HV	$\boxtimes$	SEPD	$\boxtimes$	
influences on development of competition in the RMSs? In	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$	
particular, if you are an	Tietered Tiv/Liiv		SHELL		
existing/potential competitor	Metered EHV &	$\boxtimes$			
	above				
	DG HV/EHV	Ш			
	Unmetered (LA)				
	Unmetered PFI				There is a great deal of potential in the DSAs and we
					expect to see more competition and a greater share

Question	RMS(S)	DSA(S)	Response
(a) what is the potential for competitors to enter each RMSs, or grow their share of an the RMS if they already operate in it?	Unmetered (Other)		of the market transferring to competitors. This will happen as the barriers are removed and competitors have greater access to the SSEPD's systems.
(b) are there are any types of connection in any of the RMSs, or geographic locations in SSEPD's DSAs, that by their			We do not see any types of connections in the RMS as being unattractive to GTC.
nature, are not attractive to competition? Please explain your response.			

## **Chapter Four**

Question	RMS(S)	DSA(S)		Response
<b>One:</b> Do you agree with the methods used by SSEPD to	Metered HV	SEPD	$\boxtimes$	
analyse the level of competition in each of the	Metered HV/EHV	SHEPD		We understand the method that SSEPD have
RMSs covered by its application? In particular, do	Metered EHV & above			demonstrated activity in the RMSs and believe that this is a reasonable view of activity within their DSAs.
you consider that SSEPD the data provided gives a clear	DG HV/EHV			, and the second
indication of the current level of competitive activity in each	Unmetered (LA)			
RMS?	Unmetered PFI			
	Unmetered (Other)			

<b>Two:</b> Do you consider that competitive activity is at a	Metered HV		SEPD	
level that in itself indicates that effective competition exists? Do you consider that the coverage of existing competitive activity extends across each RMS?	Metered HV/EHV		SHEPD	
	Metered EHV & above	$\boxtimes$		
	DG HV/EHV			We believe that the level of activity in the DSAs are low in comparison to the rest of the market. This is due to
	Unmetered (LA)			the barriers that existed in the DSAs. As these are now being removed we envisage that competition will start
	Unmetered PFI			to flourish in all of the RMS's that we are involved in.
	Unmetered (Other)			

## **Chapter Six**

Question	RMS(S)		DSA(S)		Response
One: Do you consider	Metered HV	$\boxtimes$	SEPD	$\boxtimes$	
customers have an effective					
choice of connections	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$	We believe that more competition needs to
provider? In particular, do					exist before any restriction on margin can
you feel that levels of choice,	Metered EHV &	$\boxtimes$			be afforded to SSEPD.
value and service will be	above				
protected and will improve if	DG HV/EHV				
the restriction on SSEPD's					
ability to earn a margin is	Unmetered (LA)				
removed?					
	Unmetered PFI				

Question	RMS(S)		DSA(S)		Response	
	Unmetered (Other)					
<b>Two:</b> Do you consider that there is scope for competitors to grow their market share (for example, if SSEPD put up its prices or if its quality dropped), or are there factors constraining this?	Metered HV		SEPD			
	Metered HV/EHV	$\boxtimes$	SHEPD	$\boxtimes$		
	Metered EHV & above					
	DG HV/EHV				As SSEPD continue to improve and remove the barriers to competition then there is	
	Unmetered (LA)				scope for competitors to enter the market and gain market share.	
	Unmetered PFI					
	Unmetered (Other)					
<b>Three:</b> Do you consider that	Metered HV	$\boxtimes$	SEPD	$\boxtimes$		
there is scope and/or appetite for new participants to enter the market? Do you	Metered HV/EHV		SHEPD		There is an appetite to enter the market and a number of competitors that are interested. Once they have unfettered	
consider that new entrants	Metered EHV &				access to the systems and data to design	
would be able to provide similar or better services than existing participants or are	above DG HV/EHV				and quote customers as well as deliver connections then they will be able to offer true competition within these DSAs.	
there factors constraining	Unmetered (LA)					

Question	RMS(S)	DSA(	S)	Response
this?	Unmetered PFI Unmetered (Other)			
Four: Given your overall view of SSEPD, do you consider that we can have confidence in them to operate appropriately in the event that price regulation is lifted?	Metered HV  Metered HV/EHV  Metered EHV & above DG HV/EHV  Unmetered (LA)  Unmetered PFI  Unmetered (Other)	SEPD		SSEPD will behave appropriately when price regulation is lifted but we do not believe that this will be in the near future due to the lack of market penetration in their DSAs
Five: Do you consider that there are factors not addressed in this consultation that should be taken into consideration in determining whether price regulation should be lifted?	Metered HV  Metered HV/EHV  Metered EHV & above DG HV/EHV	SEPD SHEPD		We believe that we have covered all of the relevant factors that need to be considered.

Question	RMS(S)	DSA(S)	Response
	Unmetered (LA)		
	Unmetered PFI	]	
	Unmetered (Other)		